



Devon & Cornwall Police

Licensing Department East
Police Headquarters
Middlemoor
Exeter

Telephone: 07730929655

06 June 2019

Our ref:
Your ref:

Exeter City Council Licensing Cumulative Impact Policy Review 2019.

Exeter has the second largest number of Evening and Night-time Economy (ENTE) premises within Devon and Cornwall.

Devon and Cornwall Police support the continued development of Exeter's ENTE and recognises the social and economic benefits it provides the community through employment, leisure activities and entertainment.

The police also recognise that the impact which alcohol, and hence, the ENTE has on crime, disorder and anti-social behaviour, especially where operators within the ENTE do not work to the highest possible standards.

Devon and Cornwall Police fully supports Exeter City Council's licensing policy and feels that through ongoing consultation it is effective in aspiring to the highest possible standards for those within the ENTE.

The following report outlines the Cumulative Impact Areas (CIA) within Exeter and will outline, through the use of quantitative analysis (crime statistics) and qualitative analysis (anecdotal evidence) the effect of Cumulative Impact Policy within the city of Exeter.

This report is submitted for your consideration.

Yours Sincerely,

David Adams-Leach
Alcohol Licensing Officer

Cumulative Impact Area

Exeter has one CIA which covers the majority of premises within the city centre.

The statistics around crime data have been obtained covering this area from the period 1st April 2017 to 31st March 2019. Each year's data is covered over a calendar year.

The categorisation of crimes analysed in this report relate to the types of offence which are more regularly associated within the ENTE community. It is felt that this gives a better indication of the effect of the ENTE on crime in general. A list of the categories and types of offence are noted in APPENDIX 1.

Total Crime analysis –

APPENDIX 2 shows that there is a regular level of violent crime taking place within the cumulative impact area. 80% of the crimes analysed over the period were classified as violent crime within the ENTE hours. Drunkenness offences account for 85% occurring during the ENTE hours. The number of drunkenness offences appear to have a slight drop. Public order act offences amount for 43% of all offences, although the percentage occurring within the ENTE hours is remaining steady year on year. Sexual offences have risen but with increased awareness for door staff and ENTE workers around vulnerability, this will hopefully begin to decrease in future years.

Days of the week –

The levels of crime recorded over the years appears to remain constant. The majority of recorded offences occur during Saturday and Sunday with a drop of 16.1% on Sunday. Saturday records the highest amount of offences (80.9%) partly due to how the police resource the ENTE. Friday night has seen a 23.9% increase of recorded offences and this will have to be monitored. This indicates that the majority of these offences occur over the weekend when the ENTE is heavily attended by users.

Time related analysis –

The majority of crimes within the CIA take place from the hours of 1900 - 0400. 70.5% of all recorded crime took place between those hours, with 0000 - 0300 having a high level as crime numbers rise to this peak and then begin to fall off. However, the level of recorded crime between the hours of 0300 - 0400 is still high before a big drop off. This is partly due to when the larger venues are closing although there has been a slight drop from the previous year and will require monitoring as premises gradually increase their operating hours.

Summary –

It is clear from the data that the majority of offences are linked to the ENTE and occur between the hours of 1900 – 0400 particularly over a Friday, Saturday and Sunday night. There has been a drop in levels of drunkenness related crime due to a change in police working practices. Lower level Public Order Act offences have remained steady, but this is likely due to the result of less police officers within the city and more positive relationships with licensee and door supervisors, who are likely preventing incidents from developing into situations where the police need to be called. There is an increase in recorded crime over the Friday and Saturday night and this is likely to be how the police resource the ENTE.

There are numerous premises which cater for off sales within the CIA which are believed to have an impact on alcohol related crime in the area due to the availability of high strength products available. Schemes such as Reduce the Strength campaign and conditions on the sale of these high strength products should be considered.

The Devon and Cornwall Police strongly recommend keeping the current CIA in place.

Overall Summary –

Devon and Cornwall Police are impressed by the level of multi-agency working which is taking place and growing within the city of Exeter. There has been an undertaking from all of the interested parties in improving the ENTE of Exeter and adding to the vibrancy and safety of the city. These agencies include the Local Authority, InExeter, Licensees, security companies, Best Bar None, Exeter University, EBAC and the different departments within the police.

There have been many improvements in relationships and there is no doubt that, overall, there is a better quality of licensee in the trade, with a view to co-operating and promoting the four licensing objectives. However, there are constantly changing social structures and behaviours which mean that the partners involved in the licensing community cannot become complacent with recent achievements and must strive to make Exeter a safer and better place.

Ultimately, co-operation with licensees is improving year on year, but there are occasions where legislation is still required to achieve the best possible results. Co-operation and negotiation will always remain the first options whenever licensing conditions and applications are reviewed, but sometimes the authorities will need the presence of legislation to assist them in their quest for developing a good and safe ENTE. The CIA is an important piece of legislation which Devon and Cornwall Police regard as a necessary tool in order to support those businesses who are working hard to do a good job in promoting the licensing objectives and also prevent those who the police would regard as potentially having a negative impact on those licensing objectives and ultimately the city and its people.

Yours Sincerely,

David Adams-Leach
Alcohol Licensing Officer



Devon & Cornwall Police

Cumulative Impact Area, Exeter City. 1st April 2017 to 31st March 2019

Day/ENTE –

Day - 0700-1859

ENTE (Evening and Night Time Economy) - 1900-0659

Weekday –

Runs from 0700 to 0659 (shift day)

Note: All data is only for offences where Day, ENTE & weekday can be identified.

Please note that the initial data was selected based on “Entered Date” (1st April 2017 – 31st March 2019) and further break down as shown below was done based on Date/Time Committed.

Offence types-

- **All Violent Crime – Offence groups:** homicide, violence with injury, violence without injury (except Harassment,) possession of weapons, stalking without fear/alarm/distress.
- **Sexual Offences – offence groups:** rape and other sexual offences
- **Robbery - offence groups:** robbery
- **Public order - offence groups:** Public Order offences, harassment offences, stalking involving fear of violence or serious alarm/distress.
- **Drunkenness - drunk in a highway/public place/licensed premises, drunk premises, drunk and disorderly**

Heat map tables –

Red = higher values, Yellow = lower values

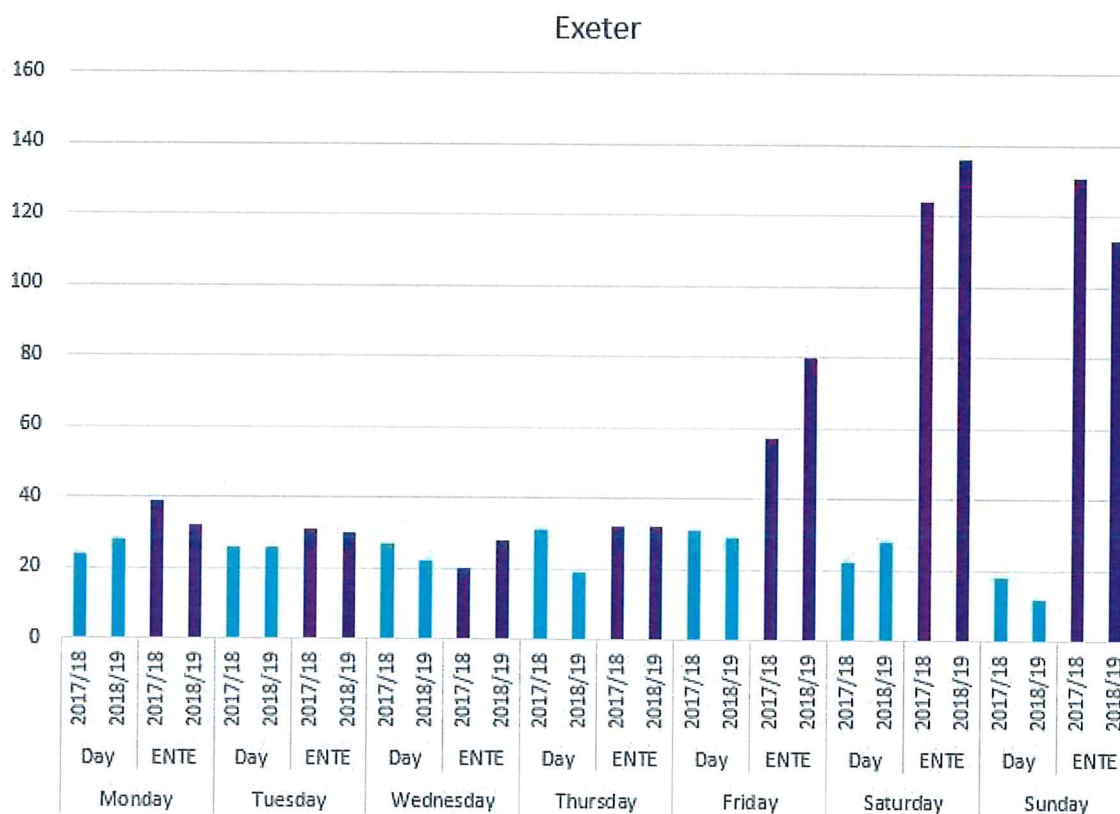
Public places –

See Appendix

The tables below show the number of offences committed between 1st April 2017 - 31st March 2019 by year, Day/ENTE and offence type

Crime Type	2017/18					2018/19				
	Day	% of Total	ENTE	% of Total	Total	Day	% of Total	ENTE	% of Total	Total
All Violent Crime	84	21.2%	313	78.8%	397	76	19.1%	322	80.9%	398
Drunkenness	11	17.7%	51	82.3%	62	7	14.3%	42	85.7%	49
Public Order	74	58.7%	52	41.3%	126	70	56.5%	54	43.5%	124
Robbery	5	50.0%	5	50.0%	10	7	46.7%	8	53.3%	15
Sexual Offences	5	27.8%	13	72.2%	18	4	13.8%	25	86.2%	29
Grand Total	179	29.2%	434	70.8%	613	164	26.7%	451	73.3%	615

The table and graph below show all offences within Day/ENTE, by weekday in Exeter



Days of Week	2017/18			2018/19					
	Day	ENTE	Total	Day	% of Total	ENTE	% of Total	Total	% of Total
Monday	24	39	63	28	16.7%	32	-17.9%	60	-4.8%
Tuesday	26	31	57	26	0.0%	30	-3.2%	56	-1.8%
Wednesday	27	20	47	22	-18.5%	28	40.0%	50	6.4%
Thursday	31	32	63	19	-38.7%	32	0.0%	51	-19.0%
Friday	31	57	88	29	-6.5%	80	40.4%	109	23.9%
Saturday	22	124	146	28	27.3%	136	9.7%	164	12.3%
Sunday	18	131	149	12	-33.3%	113	-13.7%	125	-16.1%
Grand Total	179	434	613	164	-8.4%	451	3.9%	615	0.3%

The heat map tables below show all offences by hour and year in Exeter

EXETER ALL HOURS				
Hour From	2017/18	% of Total	2018/19	% of Total
7:00 - 07:59	3	0.5%	4	0.7%
08:00 - 08:59	5	0.8%	3	0.5%
09:00 - 09:59	10	1.6%	7	1.1%
10:00 - 10:59	15	2.4%	10	1.6%
11:00 - 11:59	6	1.0%	11	1.8%
12:00 - 12:59	14	2.3%	22	3.6%
13:00 - 13:59	23	3.8%	6	1.0%
14:00 - 14:59	20	3.3%	17	2.8%
15:00 - 15:59	16	2.6%	23	3.7%
16:00 - 16:59	22	3.6%	20	3.3%
17:00 - 17:59	25	4.1%	24	3.9%
18:00 - 18:59	20	3.3%	17	2.8%
19:00 - 19:59	18	2.9%	36	5.9%
20:00 - 20:59	30	4.9%	32	5.2%
21:00 - 21:59	22	3.6%	32	5.2%
22:00 - 22:59	23	3.8%	35	5.7%
23:00 - 23:59	40	6.5%	49	8.0%
00:00 - 00:59	63	10.3%	53	8.6%
01:00 - 01:59	70	11.4%	74	12.0%
02:00 - 02:59	59	9.6%	70	11.4%
03:00 - 03:59	92	15.0%	52	8.5%
04:00 - 04:59	15	2.4%	14	2.3%
05:00 - 05:59	2	0.3%	2	0.3%
06:00 - 06:59	0	0.0%	2	0.3%
Total	613	100.0%	615	100.0%

EXETER MIDNIGHT TO 7AM				
Hour From	2017/18	% of Total	2018/19	% of Total
00:00 - 00:59	63	10.3%	53	8.6%
01:00 - 01:59	70	11.4%	74	12.0%
02:00 - 02:59	59	9.6%	70	11.4%
03:00 - 03:59	92	15.0%	52	8.5%
04:00 - 04:59	15	2.4%	14	2.3%
05:00 - 05:59	2	0.3%	2	0.3%
06:00 - 06:59	0	0.0%	2	0.3%
Total	301	49.1%	267	43.4%

Appendix**Public Place venue codes (venue main category)**

ALLOTMENT	DOCKS	OFFICE
AMBULANCE STATION	DOORSTEP	OUTBUILDING
AMUSEMENT ARCADE	DRY CLEANERS	PARK
BANK	EDUCATIONAL ESTABLISHMENT	PLACE OF WORSHIP
BEACH	ELECTRICITY INSTALLATION	POLICE STATION
BETTING SHOP	ENTERTAINMENT PLACE	PORTAKABIN
BINGO HALL	ESTATE AGENTS OFFICE	POST OFFICE
BOOKMAKERS	EXHIBITION VENUE	QUARRY
BUILDERS YARD	FACTORY	RAILWAY PROPERTY
BUILDING	FAIRGROUND	RECYCLING CENTRE
BUS	FARM	RESIDENTS PARKING
BUS STOP	FARMLAND	RESTAURANT
BUSHES/UNDERGROWTH	FIELD	ROAD
BUSINESS PREMISES	FORECOURT	SALE
CAFE	FUNERAL DIRECTORS	SHIPYARD
CAFÉ	GALLERY	SHOP
CAMP SITE	GARAGE	SHOPPING CENTRE
CAR PARK	GARDEN	SPORTS GROUND
CAR WASH	GARDEN CENTRE	SPORTS VENUE
CARPARK	GEOGRAPHICAL LOCATION	STALL
CASINO	GROUNDS	SURGERY
CEMETERY	HEALTH	TAXI RANK
CEMETERY/GRAVEYARD/CHURCHYARD	HOSPITAL	TELEPHONE
CHANGING ROOM	INDUSTRIAL ESTATE	THEATRE
CHILDREN'S	KIOSK	TOURIST ATTRACTION
CHILD'S PLAYGROUND	LANE	VILLAGE HALL
CINEMA	LAUNDRY	WAITING ROOM
CLOAKROOM	LAVATORY	WAREHOUSE
CLUB SOCIAL	LETTER BOX	WATERWAY
COMPOUND	LIBRARY	WORKPLACE
CONFERENCE CENTRE	LICENSED PREMISES	YARD
CONVEYANCE	LOADING BAY	YOUTH ORGANISATION PREMISES
COUNTRYSIDE	MARKET	
COURT	MUSEUM	